

Report of the Director of City Development

Report to Executive Board

Date: 27th July 2016

Subject: Aire Valley Leeds Area Action Plan – Submission Draft

Are specific electoral Wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If relevant, name(s) of Ward(s): Burmantofts & Richmond Hill, City & Hunslet, Garforth & Swillington, Middleton Park, Rothwell, Temple Newsam		
Are there implications for equality and diversity and cohesion and integration?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

1. The Aire Valley Leeds Area Action Plan (AVL AAP) will form part of the Local Plan for Leeds, also known as the Local Development Framework (LDF). The scope of the AVL AAP was established by Executive Board in May 2005, to provide the future planning framework to guide the regeneration of an area of the Lower Aire Valley. In July 2010 Executive Board agreed to broaden the objectives of the Plan and to extend the boundary to align it with the Urban Eco-Settlement Programme and wider City-Region ambitions.
2. The Aire Valley Leeds area extends from Leeds City Centre south east to the M1 and beyond. This is a key strategic location for Leeds and the City Region as a whole. The area includes the Leeds City Region Enterprise Zone and a range of major development opportunities including the South Bank of the City Centre. The area contains over 400 hectares of development land which can help meet Leeds' need for housing and provide new jobs. The delivery of the AVL AAP is therefore a significant step in supporting Best Council Plan (2016-17 Update) priorities to support economic growth and access to economic opportunities and providing enough homes of a high standard in all sectors.
3. The AVL AAP has been prepared in accordance with the LDF Regulations (specifically, the Town and Country Planning (Local Planning) (England)

Regulations 2012). This has entailed three separate rounds of public consultation. The Plan is now at a very advanced stage. At their meeting of 15th July 2015 Executive Board approved the Publication Draft of the AVL AAP for an 8 week period of public consultation, to enable further representations to be made. Following the completion of the consultation period (from 22nd September to 16th November 2015) and consideration of representations received (a total of 61 representations were received), a small number of minor changes are proposed to the Publication Draft. Following consideration of consultation representations to the Plan a number of changes were presented to and supported by Development Plan Panel on the 1st March. On the 10th May 2016 Development Plan Panel were presented with a comprehensive officer response to all proposed changes to the Plan. The Panel have recommended the full suite of changes to the Plan to Executive Board (and following consideration by Scrutiny Board on the 17th May, see Appendix 6) for approval, and to recommend to Council that the Plan be submitted to the Secretary of State for Examination. The 10th May report to Development Plan Panel is attached as Appendix 1.

4. The next stage is for the AVL AAP (Publication Draft and schedule of pre-submission changes) to be formally "Submitted" to the Secretary of State for Independent Examination (pursuant to section 20 of the 2004 Planning & Compulsory Purchase Act), following consideration by Executive Board and Council.

Recommendations

5. Executive Board is invited to:

- i) Agree the contents of the 10th May Development Plan Panel report in Appendix 1. This report detailed 1) officer responses to representations to the publication draft Aire Valley Leeds Area Action Plan consultation, 2) proposed pre-submission changes to the Publication draft AVLAAP and Sustainability Appraisal, and 3) the process of technical and Background Paper amendments to the documents which will support the plan and form the Submission documents for the Planning Inspectorate.
- ii) Recommend to Council that the 'Submission Draft' of the Aire Valley Leeds Area Action Plan (including Sustainability Appraisal Report and addendum in Appendix 4) be submitted to the Secretary of State for Examination. The 'Submission Draft' is shown in Appendix 2, with a consolidated schedule of pre-submission changes in Appendix 3.
- iii) Note that the Aire Valley Leeds Area Action Plan has been prepared by officers within the Plans and Policies Group under the direction of the Head of Strategic Planning. Following Executive Board and Council approval, the plan will be submitted to the Secretary of State for Examination by an independent Inspector. An Examination in Public could occur as early as December 2016 and will be resourced by officers from within Plans and Policies Group.
- iv) Agree the process of technical and background paper amendments to the documents which will support the plan and form the Submission

documents for the Planning Inspectorate (as outlined in paragraph 3.5 of this report).

1.0 Purpose of this Report

- 1.1 Following the close of the final round of public consultation (from 22nd September to 16th November 2015) Development Plan Panel have considered proposed pre-submission changes to the AVL AAP at three meetings.
- 1.2 At the Development Plan Panel meeting on the 19th January 2016, members considered the report, 'Site Allocations Plan (SAP) and Aire Valley Leeds Area Action Plan (AVL AAP) – Emerging Issues and Next Steps'. This report provided an initial and interim assessment of the consultation responses received to the SAP and AVL AAP consultation. As part of the report, members received information on the overall scale of the consultation response, together with an explanation on emerging key issues.
- 1.3 Based on the report, the overall nature and level of response and subsequent discussion, members were minded to proceed with the AVL AAP, in advance of the SAP (whilst not seeking for the SAP to be held up), subject to further work being undertaken into the issues raised through consultation and the implications for the Plan. The rationale for this approach was the desire to move the AVL AAP through the submission process as quickly as practicable, in parallel to the analysis and further consideration of the SAP submissions. This decision is also critical to enable the Plan to achieve full weight and support and guide the sustained uplift in the Leeds economy in this area and to support housing growth.
- 1.4 At the Development Plan Panel meeting on the 1st March 2016 members were provided with further analysis of the AVL AAP submissions and options for the way forward in relation to the issues raised. Members gave their broad support to the changes proposed to the AVL AAP by officers, including changes to site's housing capacities and the wording of specific policies.
- 1.5 At the Development Plan Panel meeting on the 10th May members gave their support for the 'Submission Draft' of the Aire Valley Leeds Area Action Plan, and recommended it to be approved for submission to the Secretary of State by Executive Board (and subsequently full Council). Members of Development Plan Panel were asked to consider the full list of proposed changes alongside the consultation comments received and officer's responses to them. It was emphasised that the primary focus of the changes is to address matters which go to the soundness of the Plan. As part of the process of considering the representations, opportunities have also been taken to include 'minor' changes to clarify and update the document where appropriate.
- 1.6 **Appendix 1** of this report contains the report considered by Development Plan Panel on the 10th May.
- 1.7 **Appendix 2** shows the 'Submission Draft' of the AVL AAP incorporating 'track-changes' as a result of proposed pre-submission changes contained in **Appendix 3**. Appendix 2 also includes maps that have been updated as a result of proposed pre-submission changes.

- 1.8 **Appendix 3** contains a consolidated schedule of pre-submission changes to the AVL AAP.
- 1.9 **Appendix 4** includes the Sustainability Appraisal of the pre-submission changes.

2.0 Background Information

Context

- 2.1 The AVL AAP has been in preparation since 2005. Three stages of public consultation were held between then and 2007, however the progress of the Plan slowed as a result of a variety of contextual factors, including: i) the downturn in the economy, ii) changes to national planning policy – including around the funding of infrastructure, iii) the designation of the Enterprise Zone in 2012, iv) the Urban Eco Settlement proposals and v) boundary changes to include parts of the City Centre, Hunslet and Richmond Hill.
- 2.2 On the 15th July 2015, Executive Board approved the Publication draft AVL AAP for consultation. An eight week period of consultation was subsequently undertaken between the 22nd September and 16th November 2015. This followed on from the consideration of the material by the Development Plan Panel on the 20th May 2015 and earlier stages of public consultation on the emerging Plan. The Plan is being taken forward within the strategic context of the Core Strategy (adopted 14th November 2014), which sets out the overall scale and distribution of housing and economic growth. The Core Strategy also reflects the city council's aspirations as part of the Best Council Plan and Vision for Leeds (Community Strategy).
- 2.3 The AVL AAP has been prepared for submission alongside wider projects, plans and investment programmes of the Council and its partners. The Council has ensured that key sub-regional linkages are made e.g. the Strategic Economic Plan for the Leeds City Region identifies the Aire Valley as a strategic growth centre that will create a magnet for inward investment and is a focus for delivering infrastructure. The Plan has also been prepared to respond to and provide a framework for key projects in the area such as: High Speed 2 and the Yorkshire Hub proposals, the heat network, the Leeds Cycle Network, the South Bank Masterplan, Hunslet Riverside Masterplan, etc. Moreover, given the number of new homes proposed in the area the plan articulates a commitment to the provision of a mix of homes (including for the multiple needs of older people), local infrastructure including schools and green infrastructure in line with Best Council Plan priorities to enhance the quality of our public realm and green spaces.
- ### Key Elements of the Plan
- 2.4 Executive Board has already endorsed the scope and content of the Plan and considered that it is a “sound” planning document in July 2015. The key elements of the Plan are set out in brief below to provide context at this advanced stage of the Plan.

- 2.5 The Adopted Core Strategy sets a target to identify land for a minimum of 6,500 new homes and 250 hectares of employment land within AVL. In seeking to deliver this, the AVL AAP identifies site allocations for new homes and jobs, as part of an integrated framework, which incorporates:
- An overall Vision and objectives
 - A Spatial Strategy and Plan wide Policies,
 - Area Plans and Placemaking
 - An Infrastructure Delivery Plan.
- 2.6 A key focus of the Plan is the delivery of a **transformational vision for the area**, linked to the Core Strategy and Best Council Plan, including Policies for economic growth, job creation & skills and training, new housing, community infrastructure, transport and walking connections, green infrastructure and health. In taking this overall framework forward, the AAP includes 5 Area Plans to underpin delivery at a local level. These areas are:
- South Bank (part of the wider South Bank Masterplan area)
 - East Bank, Richmond Hill & Cross Green
 - Hunslet
 - Central Aire Valley
 - Skelton Gate
- 2.7 The purpose of this approach is to recognise that the Aire Valley is not homogenous and that the identities of existing communities have unique characteristics and different future opportunities, within the overall framework of AVL. The Plan identifies a range of challenges and opportunities for each area, as a basis to present a series of proposals (and site specific requirements) to tackle key issues and to bring forward positive solutions. The focus of this is to ensure that common themes such as connectivity and placemaking are addressed and that as a whole these component parts all contribute to the role of AVL as an 'Urban Eco-Settlement', making sure that the framework helps make best use of the brownfield land assets of the area.
- 2.8 In delivering **economic growth and opportunities for job creation**, a key focus of the plan is the support for the Leeds Enterprise Zone (LEZ). Located within Central Aire Valley the LEZ comprises of four development sites (Logic Leeds, Newmarket Lane, Temple Green, and Thornes Farm), totalling 142 ha with the capability of delivering at least 4.3 million sq ft of new employment floorspace. The Temple Green site will also accommodate a new Park and Ride facility for the city centre which is due to open in 2017. A range of green infrastructure improvements have already been delivered including the planting of 2,000 new trees, 50,000 bulbs and areas of wild flower meadows. A number of new business have located within the LEZ including John Lewis, Amazon, Fed Ex and Perspex Distribution, alongside a number of Leeds based businesses who have chosen the area to expand their operations including Watershed Packaging, Samuel Grant Packaging, Orion and Floorstore Group. The ambition of the LEZ is to create 7,000 new jobs by 2025, and is a catalyst for the regeneration of the wider Aire Valley, using the uplift generated, to support £550m of additional economic output by 2025. The AAP embraces these opportunities as part of the

Plan as a whole and promotes improved public transport, walking and cycling, improved connectivity and wider integration through Green Infrastructure links.

- 2.9 In promoting other key opportunities for economic development and job growth within AVL, the Plan also incorporates site specific and area based proposals. These include parts of the South Bank, focused around the Tetley site and Leeds Dock (reflecting proposals from the emerging South Bank masterplan including a new City Park and the Yorkshire Hub) and a series of identified sites for different types of employment uses focused in the eastern part of the plan area. The Plan also seeks to improve the physical connectivity between communities and the location of job opportunities (through improved pedestrian, cycle links and public transport services) and via local employment agreements. This will help ease and improve air quality issues arising from further development.
- 2.10 AVL is currently home to over 13,000 people, with the aim for an additional 6,500 (minimum) new homes over the Plan period (to 2028). The approach of the Plan to **delivering opportunities for housing regeneration and growth**, is through existing identified sites and new allocations, with a focus on promoting brownfield land development for the majority of the area.
- 2.11 New housing development in AVL is focussed on five broad locations. Each of these is strategically important to delivering the overall housing requirement and to support Plan wide regeneration aspirations. The main locations for new housing development are as follows:
- The South Bank area (part of the wider proposed mixed use area to transform this key location in the City Centre, which also includes a new City Park),
 - East Bank area (along East Street from Marsh Lane to South Accommodation Road),
 - Cross Green (residential area, focussed on the redevelopment of the Copperfields College site),
 - Hunslet Riverside (south of the Inner Ring Road, on a number of brownfield sites, centred upon the listed Hunslet Mills),
 - Skelton Gate (the creation of a new sustainable community on the eastern edge of AVL, east of the M1, between the Temple Newsam Estate and the River Aire).
- 2.12 The total estimated capacity for the AAP is 7,950 dwellings against the minimum requirement of 6,500 dwellings. This is as a result of consideration via Development Plan Panel members in identifying further opportunities for housing where possible in this sustainable location. Where appropriate, sites have been allocated to provide for older or disabled people and independent living.
- 2.13 The location of AVL in relation to the **strategic transport network**, supports the ambition to deliver large scale economic development. Within the context of the priorities set out in the West Yorkshire Transport Plan and the Core Strategy, the transport strategy for AVL is guided by a number of key principles. These include: the need to deliver the transport network and infrastructure to support regeneration and growth, to minimise the need to travel by car, to connect

communities in east and south Leeds to the job opportunities within AVL (by reducing barriers and creating pedestrian/cycle links), to plan the area to integrate key national and City Region transport proposals (including HS2 and the Yorkshire Hub) to make better use of the rail and waterways network as a mode of transport for freight and enhance the role of the waterways network for leisure.

- 2.14 The AAP provides a major opportunity to provide a **connected network of green spaces and places**, which link the heart of the City to open countryside and the range of visitor attractions which lie along the waterways corridor. These multifunctional green spaces form an overall network of Green Infrastructure. An important consideration of this approach has been to ensure that the Green Infrastructure network helps to reinforce and establish local identity, incorporates both strategic and local connections, helps to manage floodrisk and enhances development opportunities, rather than being a constraint.
- 2.15 The Plan encourages **investment in maintaining and enhancing an attractive environment, through the effective management of waste** (and the links to the adopted Natural Resources and Waste Local Plan) and the desire to establish a network for District Heating.
- 2.16 An integral component of the Plan, through the planning process, is the desire to tackle **issues relating to public health**. Green space provision and 'affordable warmth' have a key role to play, as well as the need to secure opportunities to delivering new jobs (and access to them) and homes, promoting 'Child Friendly Development', encouraging physical exercise, promoting food growing and improving community facilities. In reflecting these priorities, the AAP sets out proposals which seek to improve public health.
- 2.17 An important dimension of the Plan, is the **need for infrastructure to support the aspirations for regeneration and growth**. Where appropriate, specific proposals and infrastructure requirements have been incorporated into policy and site requirements. Where relevant, existing infrastructure commitments and priorities (such as strategic transport interventions) are reflected in the Plan and included in a supporting Infrastructure Delivery Plan.

3.0 Main Issues

Progression of the Aire Valley Leeds Area Action Plan to Submission

- 3.1 Appendix 2 sets out the 'Submission Draft' version of the Aire Valley Leeds Area Action Plan (AVL AAP), with Appendix 3 detailing the schedule of proposed pre-submission changes from the Publication Draft. The 'Submission Draft' version incorporates changes made as a result of representations made (a total of 61 representations were received) during the Publication Draft consultation period. The Publication Draft Report of Consultation, included as a background document, provides details of consultation activity and responses received during the consultation period. Officers have considered all comments and made recommendations, considered via Development Plan Panel, as to whether changes are required to address comments raised. At this stage in the process

changes to the document have been made to address issues of legal compliance and soundness; the aspects upon which the Plan will be tested at independent examination.

- 3.2 In addition other changes have been made that do not originate from consultation responses. These include factual updates to reflect a refresh of planning permission data, consistency corrections, drafting error corrections and cartographical updates and corrections.
- 3.3 The documentation submitted to the Secretary of State will include the Publication Draft of the AVL AAP and Publication Draft of the Sustainability Appraisal and all relevant Background Papers. Accompanying this will be a 'Submissions Draft' of the AVL AAP as well as a schedule of pre-submission changes which will clearly set out the changes to the Publication Draft of the Plan. In addition there will also be a 'Submission Addendum' to the Sustainability Appraisal and all relevant Background Papers, which will incorporate all necessary changes post-Publication.

Changes to the Background and Technical Material

- 3.4 An addendum to the Sustainability Appraisal (SA) has been prepared to assess the likely significant effects of the proposed pre-submission changes to the Plan. This SA Report and addendum are available for Executive Board's consideration to inform the decision-making process with regards to the AVL AAP 'Submission Draft'. One of the main changes to the SA has been to reflect the refusal of the NGT scheme, which has an impact on the plan area. The updated SA notes the importance of an alternative public transport solution so as to mitigate impacts identified from future growth.
- 3.5 In addition to the changes to the Sustainability Appraisal, other Background Papers are being updated and finalised for submission, in light of the pre-submission changes proposed and other factual and technical updates. As a technical exercise, the Employment Land Assessment, in line with national guidance, is currently being refreshed and forms an important part of the evidence base for the AVL AAP. It is not anticipated that any changes to these documents will necessitate changes to the AVL AAP itself. These Background Papers will be finalised in advance of Submission to the Secretary of State. The latest drafts of these Background Papers as available as background papers to this report. However approval is sought for further technical changes to be made as required in advance of Submission to the Secretary of State, where work is outstanding or where updates may be necessary.

Government Decision on 'New Generation Transport' (NGT)

- 3.6 A significant matter to emerge following the consideration of the changes by the Development plan Panel, is the Secretary of State's decision (12th May 2016) not to make the Order and not to give the planning Direction for the new Generation Transport Scheme (NGT). Whilst this has a significant implication for transport planning and infrastructure, the City Council is actively seeking alternative solutions, in conjunction with a range of stakeholders and partners.

- 3.7 In relation to the AVL AAP, the future extension of the NGT was a component of the Transport Strategy and infrastructure provision. In the light of the Secretary of State's decision references to NGT have been deleted from the document, with reference instead to alternative public transport solutions being explored. At this stage further details are awaited as the Council works with its partners for these to be determined. As these are developed, an update can be provided for the AVL AAP Inspector at the submission stage as part of the Examination process as appropriate. It should also be noted that the allocations in the Plan are not reliant upon a single public transport scheme. The Adopted Core Strategy establishes the strategic location and accessibility of Aire Valley as a sustainable destination for job and housing growth
- 3.8 Whilst the rejection of NGT is concerning this should not preclude the AVL AAP going forward as a 'sound' plan, whilst the Council seeks to identify alternative solutions now and in the future.
- 3.9 The plan now includes a current position on NGT. This wording was not available to Development Plan Panel at their 10th May meeting:
- "3.5.6 Leeds City Council has instigated extensive engagement and conversation on the future direction of transport provision across the city which includes reviewing and considering the measures for those corridors which were previously covered by the now cancelled NGT trolleybus proposals.*
- 3.5.7 The provision of a priority route and park and ride at Stourton is an objective and is being considered within the overall review."*
- 3.10 All additional references to the NGT scheme within the plan have been deleted.

City Development Scrutiny Board

- 3.11 Following recommendation to progress with the submission of the Plan by Development Plan Panel on the 10th May, the Plan was considered by Scrutiny Board on the 17th May in line with the requirements of the Budget & Policy Framework Procedure Rules. The issues raised as part of the Plan's consideration by Scrutiny Board were as follows:
- The implications for the NGT announcement on the soundness of the Plan
 - The links between education provision and housing delivery
 - How the Plan has considered floodrisk
 - Affordable housing delivery and development viability
 - The Skelton Grange proposals and the allocation of land for waste
 - The links between investment opportunity and job creation and how the Strategic Economic Plan and the Core Strategy supports this.
- 3.12 Scrutiny Board have prepared a statement for Executive Board, which can be found at Appendix 6. Scrutiny Board have not recommended any changes to the

plan apart from a minor change to the Hunslet Area Plan (paragraph 4.4.56 of the AAP) which has been made.

Next Steps

- 3.13 Should the 'Submission Draft' of the AVL AAP be recommended by Executive Board for approval by Council, the Submission version of the AVL AAP (Publication Draft plus proposed pre-submission changes) will be presented to Council in September for approval to submit the Plan to the Secretary of State for Examination. Advice from the Planning Inspectorate is that an Examination could be programmed for December 2016.

4 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.1 A comprehensive Draft Report of Consultation is being finalised to accompany the submission of the Plan and is included as a Background Paper. This will be a compilation and narrative on the consultation and engagement activity undertaken. The consultation and engagement activity undertaken has been set within the context of the LDF Regulations and the City Council's adopted Statement of Community Involvement.

4.2. Equality and Diversity / Cohesion and Integration

- 4.2.1 In the preparation of the AVL AAP, due regard has been given to Equality, Diversity, Cohesion and Integration issues. This has included the completion of an EDCI Screening of the AVL AAP, attached at Appendix 5, and meeting the requirements of the Strategic Environmental Assessment Directive, which has meant that these Plans are subject to the preparation of a Sustainability Appraisal. The purpose of such Appraisals is to assess (and where appropriate strengthen) the document's policies, in relation to a series of social (and health), environmental and economic objectives. As part of this process, issues of Equality, Diversity, Cohesion and Integration, are embedded as part of the Appraisal's objectives. The AVL AAP material follows on and reflects the approach set out in the Core Strategy, which has also had the same regard to these issues.

4.3. Council Policies and Best Council Plan

- 4.3.1 The adopted Core Strategy, the Publication Draft AVL AAP, play a key strategic role in taking forward the spatial and land use elements of the Vision for Leeds and the aspiration to be the 'the Best City in the UK'. Related to this overarching approach and in addressing a range of social, environmental and economic objectives, these Plans seek to implement key City Council priorities as set out within the 'Best Council Plan 2016-17 Update' relating to supporting communities and raising aspirations, economic growth and access to economic opportunities, providing enough homes of a high standard in all sectors and enhancing the quality of our public realm and green spaces, improving air quality and helping to deliver a well-connected transport system .

4.4 Resources and value for money

4.4.1 The preparation of statutory Development Plan Documents (Local Plan) is a necessary, but resource intensive process. This is due to the time and cost of document preparation (relating to public consultation and engagement), the preparation and monitoring of an extensive evidence base, legal advice and Independent Examination. These challenges are compounded by the financial constraints upon the public sector and resourcing levels, concurrent with new technical and planning policy pressures arising from more recent legislation (including the Community Infrastructure Levy and Localism Act). In addition, the Government is pressing local authorities to have up to date Local Plans in place by 2017. Consequently, there are considerable demands for officers, members and the community in progressing the council's Local Plan.

4.4.2 For the Local Development Framework ('Local Plan') to be as up to date as possible, the Council needs to produce the AVL AAP as quickly as practicable, following adoption of its Core Strategy. This will provide value for money in that the Council, through the Plans, will influence and direct where development occurs and to help influence and co-ordinate investment decisions. Without an up to date plan the 'presumption in favour of sustainable development' by the Government means that any development in conformity with national policy will be acceptable, regardless of any previous positions of the authority, which could have implications in terms of resources and value for money.

4.5 Legal Implications, Access to Information and Call In

4.5.1 The AVL AAP will follow the statutory Development Plan process in accordance with The Town and Planning Country Planning Act 1990, Planning and Compulsory Purchase Act 2004 (as amended), The Environmental Assessment of Plans and Programmes Regulations 2004, Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008, Localism Act 2010, Town and Country Planning (Local Development) (England) 2012 and associated legislation.

4.5.2 There is a legal requirement that the AVLAPP must be subject to a process of Sustainability Appraisal and Strategic Environment Assessment (SEA). The Sustainability Appraisal (SA) report and the further addendum SA has therefore been prepared alongside the AVL AAP to fulfil the SA and SEA requirements and to inform the Site Allocations Process

4.5.3 The report is not eligible for call in, in line with the Executive and Decision Making Procedure Rule 5.1.2 – the power to call-in decisions does not extend to those being made in accordance with the Budget and Policy Framework Procedure Rules. The plan was considered by Scrutiny Board (City Development) on 17th May 2016 in accordance with the Budget and Policy Framework Procedure Rules.

4.6 Risk Management

4.6.1 Without up-to-date allocation plans, aspects of the existing UDP allocations will become out of date and will not reflect or deliver the Core Strategy policies and

proposals (including district wide requirements for housing and general employment land) or the requirements of national planning guidance. Early delivery is essential to enable the Council to demonstrate that sufficient land will be available when needed to meet the Core Strategy targets. Without an up to date plan, the 'presumption in favour of sustainable development' by the Government means that any development or Neighbourhood Plan in conformity with national policy will be acceptable, regardless of any previous positions of the authority. The more the work progresses, the more material weight can be given to it.

5 Conclusion

- 5.1 This report provides Members of Executive Board with the 'Submission Draft' of the Aire Valley Leeds Area Action Plan and relevant accompanying material (including the Sustainability Appraisal and Background Papers). This is to enable Members of Executive Board to make a decision as to whether to approve the Plan for consideration by Council to approve the Plan for Submission to the Secretary of State.

6 Recommendations

- 6.1 Executive Board is invited to:

- i) Agree the contents of the 10th May Development Plan Panel report in Appendix 1. This report detailed 1) officer responses to representations to the publication draft Aire Valley Leeds Area Action Plan consultation, 2) proposed pre-submission changes to the Publication draft AVLAAP and Sustainability Appraisal, and 3) the process of technical and Background Paper amendments to the documents which will support the plan and form the Submission documents for the Planning Inspectorate.
- ii) Recommend to Council that the 'Submission Draft' of the Aire Valley Leeds Area Action Plan (including Sustainability Appraisal Report and addendum in Appendix 4) be submitted for the Secretary of State for Examination. The 'Submission Draft' is shown in Appendix 2, with a consolidated schedule of pre-submission changes in Appendix 3.
- iii) Note that the Aire Valley Leeds Area Action Plan has been prepared by officers within the Plans and Policies Group under the direction of the Head of Strategic Planning. Following Executive Board and Council approval the plan will be submitted to the Secretary of State for Examination by an independent Inspector. An Examination in Public could occur as early as December 2016 and will be resourced by officers from within Plans and Policies Group.
- iv) Agree the process of technical and background paper amendments to the documents which will support the plan and form the Submission documents for the Planning Inspectorate (as outlined in paragraph 3.5 of this report).

Appendices

Appendix 1: Report to Development Plans Panel 10th May 2016

Appendix 2: 'Submission Draft' of the Aire Valley Leeds Area Action Plan (including Map Book)

Appendix 3: Schedule of Proposed Pre-Submission changes to the Publication Draft Plan of the Aire Valley Leeds AAP.

Appendix 4: Sustainability Appraisal Report Addendum and non-technical summary.

Appendix 5: Equality Impact Assessment Screening

Appendix 6: Scrutiny Board (City Development) Statement for Executive Board 27th July 2016.

7.0 Background Papers¹

- Publication Draft Report of Consultation (September 2016)
- Nature Conservation Background Paper (September 2016)
- Housing (including Gypsies, Travellers and Travelling Show people) Background Paper Submission Addendum (September 2016)
- Flood Risk Sequential & Exceptions Test Background Paper (September 2016)
- Duty to co-operate Background Paper Submission Addendum (September 2016)
- Infrastructure Delivery Plan (September 2016)
- Employment Background Paper Submission Addendum (September 2016)
- Local Undesignated Heritage Assets Background Paper (September 2016)

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.